

Attachment D - Submissions template

Public consultation: Review of the Criminal history registration standard and other work to improve public safety in health regulation

The Australian Health Practitioner Regulation Agency (Ahpra) and the National Boards are inviting stakeholders to have their say as part of our review of the *Criminal history registration standard* (the criminal history standard). There are 19 specific questions we'd like you to consider below (with an additional question 20 most relevant for jurisdictional stakeholders). All questions are optional, and you are welcome to respond to any you find relevant, or that you have a view on.

Your feedback will help us to understand what changes should be made to the criminal history standard and will provide information to improve our other work.

Please email your submission to AhpraConsultation@ahpra.gov.au

The submission deadline is close of business 14 September 2023

How do we use the information you provide?

The survey is voluntary. All survey information collected will be treated confidentially and anonymously. Data collected will only be used for the purposes described above.

We may publish data from this survey in all internal documents and any published reports. When we do this, we ensure that any personal or identifiable information is removed.

We do not share your personal information associated with our surveys with any party outside of Ahpra except as required by law.

The information you provide will be handled in accordance with Ahpra's privacy policy.

If you have any questions, you can contact AhpraConsultation@ahpra.gov.au or telephone us on 1300 419 495.

Publication of submissions

We publish submissions at our discretion. We generally <u>publish submissions on our website</u> to encourage discussion and inform the community and stakeholders about consultation responses. Please let us know if you do not want your submission published.

We will not publish on our website, or make available to the public, submissions that contain offensive or defamatory comments or which are outside the scope of the subject of the consultation. Before publication, we may remove personally identifying information from submissions, including contact details.

We can accept submissions made in confidence. These submissions will not be published on the website or elsewhere. Submissions may be confidential because they include personal experiences or other sensitive information. A request for access to a confidential submission will be determined in accordance with the *Freedom of Information Act 1982* (Cth), which has provisions designed to protect personal information and information given in confidence. Please let us know if you do not want us to publish your submission or if you want us to treat all or part of it as confidential.

Published submissions will include the names of the individuals and/or the organisations that made the submission unless confidentiality is expressly requested.

Australian Health Practitioner Regulation Agency
National Boards

GPO Box 9958 Me bourne VIC 3001 Ahpra.gov.au 1300 419 495

Initial questions
To help us better understand your situation and the context of your feedback please provide us with some details about you. These details will not be published in any summary of the collated feedback from this consultation.
Question A
Are you completing this submission on behalf of an organisation or as an individual?
Your answer:
X Organisation
Name of organisation: Chiropractic Australia
Contact email:
□ Myself
Name: Contact email: Click or tap here to enter text.
Question B
If you are completing this submission as an individual, are you:
☐ A registered health practitioner?
Profession: Click or tap here to enter text.
☐ A member of the public?
☐ Other: Click or tap here to enter text.
Question C
Would you like your submission to be published?
X Yes, publish my submission with my name/organisation name
☐ Yes, publish my submission without my name/ organisation name
□ No – do not publish my submission

Focus area one – The Criminal history registration standard

Question 1

The Criminal history registration standard (Attachment A) outlines the things decision-makers need to balance when deciding whether someone with a criminal history should be or stay registered such as the relevance of the offence to practice, the time elapsed and any positive actions taken by the individual since the offence or alleged offence. All decisions are aimed at ensuring only registered health practitioners who are safe and suitable people are registered to practise in the health profession.

Do you think the criminal history standard gets this balance right?

If you think the *Criminal history registration standard* does not get this balance right, what do you think should change to fix this?

Your answer:

Yes. Important factors all seem to have been considered appropriately.

Question 2

Do you think the information in the current *Criminal history registration standard* is appropriate when deciding if an applicant or registered health practitioner's criminal history is relevant to their practice? If not, what would you change?

Your answer:

The 10 stated factors are comprehensive and well described. However, there is no explanation at this stage of how relevance is to be determined in each case. For instance, Item 8 reads "The likelihood of future threat to a patient of the health practitioner." How will this be reviewed? How will it be determined? Will the potential for recidivism be determined by a suitable expert, such as a psychologist, or simply by peers? Or by Ahpra committee members? As such determinations are purely judgements, or perhaps educated guesswork at best, it is crucial that the highest level of assessment be attempted.

Question 3

Do you think the information in the current *Criminal history registration standard* is clear about how decisions on whether an applicant or registered health practitioner's criminal history is relevant to their practice are made? If you think it is not clear, what aspects need further explanation?

Your answer:

Yes, but as per our concern stated above, such determinations can only properly be made when informed by experts in the field.

Question 4

Is there anything you think should be removed from the current <i>Criminal history registration standard?</i> If so, what do you think should be removed?
Your answer:
No
Question 5
Is there anything you think is missing from the 10 factors outlined in the current <i>Criminal history registration standard?</i> If so, what do you think should be added?
Your answer:
No
Question 6
Is there anything else you would like to tell us about the Criminal history registration standard?
Your answer:
No

Focus area two – More information about decision-making about serious misconduct and/or an applicant or registered health practitioner's criminal history
Question 7 Do you support Ahpra and National Boards publishing information to explain more about the factors in the <i>Criminal history registration standard</i> and how decision-makers might consider them when making decisions? Please refer to the example in Attachment B . If not, please explain why?
Your answer: Yes
Question 8 Is the information in Attachment B enough information about how decisions are made about practitioners or applicants with a criminal history? If not, what is missing?
Yes. The included text gives a suitable outline for general explanatory purposes. However, there are times when individuals or relevant groups may require more detail on a specific item. Therefore, there should be a supplementary Attachment (Perhaps Attachment B Part 2.) that gives substantially more detail on each of the elements discussed in Attachment B
Question 9
Is there anything else you would like to tell us about the information set out in Attachment B ?
Your answer: No
Question 10
Thinking about the examples of categories of offences in Attachment C , do you think this is a good way to approach decision-making about applicants and registered health practitioners with criminal history? If you think this is a good approach, please explain why. If you do not agree with this approach, please explain why not.
Your answer:
The lists and differentiations between the categories are appropriate but no mention is made as to how the decision-making processes will be enacted. What level of expert review will be entailed and will decisions or recommendations be made by persons with specific expertise?

Question 11 Do you think there are some offences that should stop anyone practising as a registered health practitioner, regardless of the circumstances of the offence, the time since the offence, and any remorse, rehabilitation, or other actions the individual has taken since the time of the offence? Please provide a brief explanation of your answer. If you answered yes, please explain what you think the offences are. Your answer: Convictions of serious sexual assault and other forms of assault where it is clear that serious harm was premeditated and actioned.

Convictions of serious sexual or non-sexual assault on children.

Such behaviours are in stark contrast with wrongdoings that the community would consider forgivable. Moreover, persons with such a history cannot be entrusted with the care of sick or otherwise vulnerable persons.

Question 12

Is there anything else you would like to tell us about the possible approach to categorising offences set out in **Attachment C**?

Your answer:

When considered in more detail, evidence on the potential likelihood of recidivism must be a feature in determining the appropriate category of an offence for this purpose.

Focus area three – Publishing more information about decisions that are made about serious misconduct by registered health practitioners

Question 13

Were you aware that disciplinary decisions by tribunals about registered practitioners were published to Ahpra and National Board websites and are linked to an individual practitioner's listing on the public register?

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Yes

Question 14

Do you think decisions made to return a practitioner to practice after their registration has been cancelled or suspended (reinstatement decisions) for serious misconduct should be published where the law allows? Please explain your answer.

Your answer:

Yes for category A and B offences, if such offenders do regain license.

No for category C offences.

Question 15

Is there anything else you would like to tell us about the approach to publishing information about registered health practitioners with a history of serious misconduct?

Your answer:

It must be recognised that there are two diametrically opposed positions on this matter and that both have merit:

- 1. registered persons who have committed wrongdoings and feel that they have been fully punished for that, and feel that they now have a right to privacy
- 2. patients and other members of the public who feel that the health care system should protect them and other persons for whom they are guardians, from practitioners who have been found to be serious criminal offenders.

Accordingly, it is our view that such decisions can only be made on a case by case basis.

Focus area four – Support for people who experience professional misconduct by a registered health practitioner

Question 16

What do you think Ahpra and National Boards can do to support individuals involved in the regulatory process who are affected by sexual misconduct by a registered health practitioner? (For examples, see paragraph 47 of the consultation paper.)

Your answer:

We support the position of providing support to individuals who are affected by sexual misconduct by a registered health practitioner but also recommend providing individuals affected by other forms of misconduct with access to the Notifier Support Service if needed.

Independent of this situation, it is also important to consider providing a pathway for support services external to that offered by Ahpra for individuals who wish to obtain assistance (e.g. psychological support) outside of the system when appropriate.

Question 17

Is there anything else you would like to tell us about how we can support individuals affected by a registered health practitioner's professional misconduct?

Your answer:

No

Focus area five – Related work under the blueprint for reform, including research about professional misconduct
Question 18
Are the areas of research outlined appropriate?
Your answer:
Yes
Question 19
Are there any other areas of research that could help inform the review? If so, what areas would you suggest?
Your answer
Research which is focused on the likelihood of recidivism needs to be a focus.
A delition of an extension
Additional question
This question is most relevant to jurisdictional stakeholders:
Question 20
Are there opportunities to improve how Ahpra and relevant bodies in each jurisdiction share data about criminal conduct to help strengthen public safety
Your answer:
Yes, regulators, government and related agencies should share information when appropriate to ensure to strengthen public safety. It requires appropriate processes and procedures to ensure that only the required information is shared to ensure the appropriate outcome.